# REPORT ON THE RESULTS OF AN <br> EXPERIENCE STUDY OF THE VERMONT MUNICIPAL EMPLOYEES’ RETIREMENT SYSTEM 

Covering the period July 1, 2005 - June 30, 2010

# buck consultants 

## A Xerox Company

May 30, 2011

Board of Trustees
Vermont Municipal Employees' Retirement System
Montpelier, Vermont 05609

Dear Board Members:
Section 5062, subsection (k), of Title 24, Chapter 125, Vermont Statutes Annotated, provides that at least once in each five-year period the actuary is to make a study of the System's recent experience to assist in setting assumptions. In accordance with this provision, the results of our experience study covering the five-year period ending June 30, 2010, are described in this report, along with our recommendations of certain modifications in the present assumptions. We have also included a brief section discussing the financial impact of the recommended changes.

The Table of Contents, which immediately follows, outlines the information contained in this report.

This study was prepared under the supervision of David L. Driscoll, with analysis of the rate-ofreturn and inflation assumptions performed under the supervision of Kai Petersen. We are Fellows of the Society of Actuaries and Members of the American Academy of Actuaries. We meet the Qualification Standards of the Academy to render the actuarial opinions contained herein, and we are available to answer questions concerning them. Additionally, Mr. Petersen is a Chartered Financial Analyst (CFA) Charter holder and has performed the analyses in accordance with the professional standards of the CFA Institute.

Respectfully submitted,

# Wain l 1. Prince 

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# THE VERMONT MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM <br> REPORT ON THE RESULTS OF AN INVESTIGATION OF THE ACTUARIAL EXPERIENCE OF THE SYSTEM, 2005-2010. 

## I. INTRODUCTION

In order to accumulate funds to pay retirement benefits on a reasonable and relatively stable basis, the actuary prepares annual valuations of the System's assets and liabilities to measure the funded status and to ensure that funding is progressing at a rate that is adequate to meet the System's obligations.

The primary purpose of funding is to equitably allocate costs between generations of taxpayers and provide security to members, who view the funds set aside as assurance that their benefits will be paid.

While the ultimate cost of the System is not determinable until all benefits are paid and expenses provided for, each actuarial valuation attempts to estimate costs based on assumptions selected to predict, as accurately as possible, future experience in order to produce stable contribution rates.

Overly conservative or aggressive assumptions will result in actuarial gains or losses each year. When translated into contributions, this will result in decreasing or increasing contribution rates and an inequitable allocation of costs.

The major actuarial assumptions are:
(a) Active service demographic assumptions,
(b) Compensation increase assumptions,
(c) Post-retirement mortality rates,
(d) Interest rate, and
(e) Cost-of-living adjustment rates.

Before presenting our analysis of the System's experience and discussion of the proposed assumptions, it is important to outline considerations that should govern the selection of actuarial assumptions. The recommendations of the American Academy of Actuaries are as follows:
(i) The actuarial assumptions selected should reflect the actuary's best judgement of future events. They should take into account actual experience to the extent possible, but they should also reflect long-term future trends rather than give undue weight to recent past experience.
(ii) The actuary should consider the impact of inflation in selecting the actuarial assumptions to be used.
(iii) The actuary should give consideration to the reasonableness of each actuarial assumption independently as well as the combined impact of all the assumptions.
(iv) The actuary should give careful attention to changes in plan design that may significantly alter expected future experience. For example, a liberalization of early retirement benefits may make advisable a revision in the retirement assumption.
(v) The actuary, in choosing assumptions, should take into account general or specific information available from other sources, including the plan sponsor, plan administrator, investment managers, accountants, economists, etc.

The purpose of this report is to provide the information necessary to decide on the appropriate assumptions to be used in future valuations. It should be noted that these decisions cannot be made "in a vacuum" but must reflect the present and expected situation within the participating municipalities and the System.

The balance of this report deals in detail with the various assumptions. In each area, we have made recommendations as to what we believe are appropriate assumptions. These recommendations reflect our "best estimate" of the likely future experience based on:
(a) recent past experience,
(b) general economic views prevailing at this time, and
(c) anticipated trends.

## II. ACTIVE SERVICE DEMOGRAPHIC ASSUMPTIONS

The active service demographic assumptions include rates of:
(a) Termination,
(b) Disability,
(c) Death before retirement, and
(d) Retirement.

Our review of active service demographic assumptions is based on the actuarial valuation data for Groups A, B and C members of the System. Retirement rates for Group D were omitted from the study, as the group is relatively new and to date has very few retired members.

The basis for analysis of the System's experience is a comparison of the actual number of separations from service resulting from each of these decrements with those expected based on the assumptions currently in use.

The "expected" values are calculated by applying the various rates or probabilities to the individuals exposed to each respective event. For example, active members not yet eligible for early retirement would be exposed to the probabilities of withdrawal, death and disability. A member eligible for early retirement would be exposed to disability, death and retirement decrements.

Numerical summaries of the System's experience from July 1, 2005, through June 30, 2010, are presented in Appendix I. The tables show the ratios of the actual separations from service resulting from each decrement to those predicted by the present actuarial assumptions. The results are shown separately by assumption and, where appropriate, by gender.

The ratios of actual to expected experience indicate the extent of deviation from the assumptions. A ratio of 1.0 would indicate that experience has been exactly as anticipated.

As an aid to the Trustees in analyzing these results, we have also prepared a series of graphs that present the statistical data summarized in Appendix I in visual form. Our comments will refer to these graphs, which immediately follow each of the following subsections.

## Termination

The graphs that follow present the withdrawal and vesting experience separately for male and female municipal employees. It can be seen that the overall experience in the last five years indicates that the actual numbers of female members leaving before service retirement eligibility were close to the expected numbers. The numbers of male members leaving before service retirement eligibility were slightly below those expected. In view of economic conditions that have prevailed over the five-year period covered by the study, the fact that actual terminations overall were somewhat below expected levels is not surprising. We recommend no changes be made to the current assumed rates.

## Active Service Experience - Terminations

July 1, 2005 through June 30, 2010



## Disability

The graphs that follow show the incidence of disability among employees. The financial impact on the funding of the System as the result of this experience is relatively minor. It should be noted that the low incidence of actual in-service deaths and disabilities makes this experience susceptible to rather large fluctuations from year to year. Upon close examination, the present assumed rates of disability produce expected numbers of disabilities that are not substantially different from the actual numbers for male members. However, actual numbers of disabilities among female members were notably lower than expected numbers. This is not the first experience study in which this pattern has been observed. We therefore recommend a decrease in the disability rates for females. The proposed rates are set forth in detail in Table 1 of Appendix II.

## Death

Like disabilities, deaths among active members are a relatively small proportion of the overall incidence of departure from the active population. The financial impact on the funding of the System of this experience is relatively minor. Upon examination, the overall active service mortality experience indicates that the current assumption is forecasting somewhat higher numbers of deaths among active participants than are actually observed. We therefore recommend a change in the pre-retirement mortality assumption from $70 \%$ of the rates contained in the 1995 Buck Tables for Males and Females to $50 \%$ of these rates.

## Active Service Experience - Disability Retirement

July 1, 2005 through June 30, 2010



## Active Service Experience - Deaths

July 1, 2005 through June 30, 2010



## Retirement

The experience with regard to retirement is shown on the following three graphs for Groups $\mathrm{A}, \mathrm{B}$ and C.

## Group A Employees

The graphs that follow indicate that the overall actual numbers of retirements among Group A employees over the past five years have been somewhat lower than the expected numbers of retirements. The differences between actual and expected numbers at most ages are not great. The greatest differences are found at ages 70 and over. Active members at these ages are few in number and account for a small proportion of the overall active membership of the group. For these reasons, and in view of the probable influence of recent economic conditions on retirement decisions in the recent past, we recommend no change to the current rates.

## Group B Employees

The graphs that follow indicate that the overall actual numbers of retirements among Group B employees over the past five years have been somewhat lower than the expected numbers of retirements. The differences between actual and expected numbers at most ages are not great. The greatest differences are found at ages 70 and over. Active members at these ages are few in number and account for a small proportion of the overall active membership of the group. For these reasons, and in view of the probable influence of recent economic conditions on retirement decisions in the recent past, we recommend no change to the current rates.

## Group C Employees

The graphs that follow indicate that the overall actual numbers of retirements among Group C employees ages 55 through 64 over the past five years have been lower than the expected numbers of retirements. Among members age 65 through 69 , actual retirements were substantially lower than the expected retirements. We therefore recommend decreasing the assumed probabilities of retirement for members ages between 65 and 69 from $100 \%$ to $35 \%$. The proposed rates are set forth in detail in Table 2 of Appendix II.

## Active Service Experience - Group A Service Retirements

July 1, 2005 through June 30, 2010



## Active Service Experience - Group B Service Retirements

July 1, 2005 through June 30, 2010



## Active Service Experience - Group C Service Retirements <br> July 1, 2005 through June 30, 2010




## III. POST-RETIREMENT MORTALITY RATES

The graphs on the following page illustrate the pattern of mortality among retired members. A review of the statistics, which are summarized in Table 8 of the Appendix I, reveals that actual deaths among female retired members were only slightly higher than expected. Current mortality experience among male retired members shows a margin over expected levels that is consistent with the need to reflect future anticipated improvements in longevity. Upon a closer examination of this experience and in consideration of the expected mortality for future retirees, we recommend changing the post-retirement mortality tables from the unrated 1995 Buck Mortality Table for males and females to 1995 Buck Mortality Table with no setback for males and a one-year setback for females. We propose that the mortality rates presently used for disability retirees and beneficiaries remain unchanged.

## IV. MEMBERS IN INACTIVE STATUS

Since 2008, liabilities for members in inactive status have been maintained at $200 \%$ of their accumulated contributions with interest. An examination of the liability ultimately created by participants who ultimately move from inactive status to some other status leads us to recommend that the percentage of contributions with interest used to estimate the liability for these participants remain at $200 \%$.

## Post Retirement Experience - Deaths <br> July 1, 2005 through June 30, 2010




## V. ECONOMIC ASSUMPTIONS

Economic assumptions include:
(a) rates of compensation increase,
(b) investment income, and
(c) post-retirement adjustment in benefits on account of inflation.

## Inflation / Cost-of-Living

The System provides annual cost-of-living adjustments (COLAs). For the Group A, the annual adjustment is equal to one-half of the percentage increase in the CPI-U, but not more than $2 \%$. For Groups B, C and D, the adjustment equals one-half of the percentage increase in the CPI-U, limited to $3 \%$.

With regard to the inflation assumption, the U.S. Consumer Price Index indicates that annual rates of inflation since 2006 have been as follows:

| Fiscal Year End | Increase* |
| :---: | :---: |
|  |  |
| 2006 | $4.3 \%$ |
| 2007 | $2.7 \%$ |
| 2008 | $5.0 \%$ |
| 2009 | $-1.4 \%$ |
| 2010 | $1.1 \%$ |

*Based on CPI-U unadjusted 12 month ended June 30 for All items
Over the five-year period covered by this study, the U.S. Consumer Price Index (CPI-U) thus indicates that the inflation rate has averaged slightly above $2.3 \%$ annually.

Other economic data presently available (e.g., yields on inflation-indexed bonds) suggest that the financial markets presently anticipate a long-term average rate of inflation of $2.5 \%$ to $3.0 \%$. The Survey of Professional Forecasters published by the Federal Reserve Bank of Philadelphia showed an uptick in inflation forecasts of about $0.1 \%$ in the survey data released in March 2011. Current economic assumptions used in the valuation of the system are based on an inflation rate of approximately $3 \%$ per year.

Currently, we assume a $1.5 \%$ annual adjustment in pensions for Group A and a $1.8 \%$ annual adjustment in pensions for Groups $\mathrm{B}, \mathrm{C}$ and D . We recommend no changes in these percentages.

## Merit-Promotion Salary Increases

Currently, salaries are assumed to increase at $5.0 \%$ annually. As shown in Table 6 of Appendix I, overall active service salary increase experience over the past five years conformed closely to this assumption. We recommend no changes to the current assumption.

## Interest Rate

The estimated total rates of return earned by the VMERS' assets are shown below.

| Year <br> Ending <br> June 30 | Rate of Return <br> Based on Actuarial <br> Asset Value | Rate of Return <br> Based on Market <br> Asset Value |
| :---: | :---: | :---: |
| 2006 | $8.44 \%$ | $10.58 \%$ |
| 2007 | $10.11 \%$ | $15.69 \%$ |
| 2008 | $7.41 \%$ | $-5.66 \%$ |
| 2009 | $-6.65 \%$ | $-17.25 \%$ |
| 2010 | $10.92 \%$ | $16.99 \%$ |
| $2006-2010$ | $5.84 \%$ | $3.16 \%$ |

The rate of return on the market value of assets has averaged approximately $3.16 \%$ annually during the past five years.

In an effort to forecast the expected long-term rate of return on System assets, we use a capital market model (described in more detail in the Appendix) in which individual asset class returns are estimated under a wide variety of simulated economic environments based on their underlying relationships to key economic variables, and then rolled up into a forecast of the performance of a portfolio invested in accordance with the target allocation established by the Vermont Pension Investment Committee (VPIC) at its August 24, 2010, meeting. The model is calibrated to current economic and market conditions, and trends to a state of equilibrium. Over a 20-year period, the 50 th percentile rate of return forecast for such a portfolio is approximately 7.9\%.

Differences between near-term and long-term expectations of rates of return on assets may be incorporated in the assumed rate of return by setting it on a select-and-ultimate basis. A select-andultimate return assumption posits different rates for an initial number of years (called a select period) before stabilizing at an ultimate rate. A select-and-ultimate rate structure can be used to reflect expectations of unusually strong or weak returns in near-term years followed by a trending to a long-term equilibrium. In this sense, it is a more elaborate and complete specification of future return assumptions than is a single rate used in all future years.

We have developed a select-and-ultimate interest rate assumption on the basis of the current VPIC target asset allocation. Using the 50th percentile forecast results for each year over a 20-year horizon and applying an adjustment to reflect the five-year smoothing of asset returns generates the following select-and-ultimate interest rate set:

Year 1: 6.25\%
Year 2: 6.75\%
Year 3: 7.00\%
Year 4: 7.50\%
Year 5: 7.75\%
Year 6: 8.25\%
Year 7: 8.25\%
Year 8: 8.25\%
Year 17 and later: 9.00\%

Year 9: 8.50\%
Year 10: 8.50\%
Year 11: 8.50\%
Year 12: 8.50\%
Year 13: 8.50\%
Year 14: 8.50\%
Year 15: 8.50\%
Year 16: 8.75\%

Use of a select-and-ultimate interest rate assumptions as the investment return assumption is justifiable on the basis of the manner in which these assumptions have been established and on the basis of relevant Actuarial Standards of Practice promulgated by the Actuarial Standards Board, which specifically label the select-and-ultimate approach to setting assumed rates of return on pension plan assets as acceptable. Conformity to Actuarial Standards of Practice makes this approach suitable for use in preparing calculations under current pension accounting standards of the Governmental Accounting Standards Board (GASB). However, for computational or administrative ease, it may be preferable to set the assumed interest rate equal to the single rate (perhaps constrained to be a multiple of $0.10 \%$ or $0.25 \%$ ) that produces the same result as the select-and-ultimate rate set.

## VI. COST ANALYSIS AND CONCLUSION

To assist the Board in selecting and approving the final package of valuation assumptions to be used prospectively from June 30, 2011, we have prepared a valuation of the System as of June 30, 2010, to reflect the potential impact of the revised assumptions.

Based on the demographic assumptions recommended in this report and various investment return assumptions, the total net contribution calculated as of June 30, 2010, for the fiscal year ending June 30, 2012, are shown below. Additional details on these results are summarized in Appendix IV.

|  | $\underline{\text { FYE }}$ |
| :---: | :---: |
| Current Assumptions $-8.00 \%$ | $3.96 \%$ |
| Recommended Assumptions: |  |
| 8.00\% Return | $3.95 \%$ |
| $8.10 \%$ Return | $3.65 \%$ |
| Select and Ultimate Returns | $3.64 \%$ |

This report discusses actuarial assumptions only. Methods such as the five-year average asset valuation procedure and the amortization period used for the unfunded accrued liability also affect the costs of System. These methods are not reviewed because they are not amenable to five-year experience analysis. We should note, however, that this experience study has not revealed any reasons to change any of the methods currently employed.

## APPENDIX I

ACTUAL AND EXPECTED EXPERIENCE

TABLE 1

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS FROM ACTIVE SERVICE

TERMINATIONS

| Central <br> Age of <br> Group | Men |  |  | Women |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Actual | Expected | Ratio of <br> Actual To <br> Expected | Actual | Expected | Ratio of <br> Actual To <br> Expected |
|  |  |  |  |  |  |  |
| Under 23 | 35 | 28.4 | 1.233 | 48 | 30.8 | 1.559 |
| 25 | 140 | 109.9 | 1.355 | 410 | 243.9 | 1.681 |
| 30 | 149 | 124.5 | 1.052 | 302 | 206.4 | 1.463 |
| 35 | 131 | 137.4 | 0.953 | 256 | 259.3 | 0.987 |
| 40 | 124 | 162.1 | 0.765 | 357 | 376.4 | 0.949 |
| 45 | 152 | 193.2 | 0.787 | 380 | 441.3 | 0.861 |
| 50 | 123 | 180.2 | 0.683 | 349 | 425.8 | 0.820 |
| 55 and over | 183 | 229.7 | 0.797 | 317 | 402.8 | 0.787 |

TABLE 2

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS FROM ACTIVE SERVICE

DISABILITY RETIREMENTS

| Central <br> Age of <br> Group | Men |  |  |  | Women |  |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: |
|  | Actual | Expected | Ratio of <br> Actual To <br> Expected | Actual | Expected | Ratio of <br> Actual To <br> Expected |  |
|  |  |  |  |  |  |  |  |
| Under 23 | 0 | 0.01 | 0.000 | 0 | 0.02 | 0.000 |  |
| 25 | 0 | 0.05 | 0.000 | 0 | 0.14 | 0.000 |  |
| 30 | 0 | 0.09 | 0.000 | 0 | 0.22 | 0.000 |  |
| 35 | 0 | 0.17 | 0.000 | 0 | 0.52 | 0.000 |  |
| 40 | 1 | 0.42 | 2.381 | 0 | 1.28 | 0.000 |  |
| 45 | 1 | 0.86 | 1.163 | 0 | 2.81 | 0.000 |  |
| 50 | 1 | 1.74 | 0.575 | 1 | 5.39 | 0.186 |  |
| 55 and over | 6 | 7.19 | 0.834 | 6 | 14.47 | 0.415 |  |

TABLE 3

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS

 FROM ACTIVE SERVICEDEATHS

| Central <br> Age of <br> Group | Men |  |  | Women |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of <br> Actual To <br> Expected | Actual | Expected | Ratio of <br> Actual To <br> Expected |
|  |  |  |  |  |  |  |
| Under 23 | 0 | 0.06 | 0.000 | 0 | 0.02 | 0.000 |
| 25 | 1 | 0.28 | 3.571 | 0 | 0.13 | 0.000 |
| 30 | 0 | 0.36 | 0.000 | 0 | 0.18 | 0.000 |
| 35 | 1 | 0.52 | 1.923 | 0 | 0.45 | 0.000 |
| 40 | 0 | 0.93 | 0.000 | 0 | 0.99 | 0.000 |
| 45 | 0 | 1.70 | 0.000 | 0 | 2.09 | 0.000 |
| 50 | 3 | 2.83 | 1.060 | 0 | 3.56 | 0.000 |
| 55 | 3 | 4.27 | 0.703 | 4 | 4.58 | 0.873 |
| 60 | 5 | 6.17 | 0.810 | 7 | 5.33 | 1.313 |
| 65 and over | 4 | 3.27 | 1.223 | 4 | 2.41 | 1.660 |
|  |  |  |  |  |  |  |

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TABLE 4

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS FROM ACTIVE SERVICE

GROUP A SERVICE RETIREMENTS

| Age | Men |  |  | Women |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of Actual To Expected | Actual | Expected | Ratio of Actual To Expected |
| 50 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 51 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 52 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 53 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 54 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 55 | 2 | 3.75 | 0.533 | 16 | 15.19 | 1.053 |
| 56 | 3 | 3.30 | 0.909 | 18 | 14.84 | 1.213 |
| 57 | 4 | 3.25 | 1.231 | 9 | 13.37 | 0.673 |
| 58 | 5 | 3.00 | 1.667 | 16 | 13.44 | 1.190 |
| 59 | 7 | 6.96 | 1.006 | 14 | 12.25 | 1.143 |
| 60 | 6 | 7.20 | 0.833 | 14 | 12.95 | 1.081 |
| 61 | 9 | 6.24 | 1.442 | 15 | 12.39 | 1.211 |
| 62 | 7 | 9.20 | 0.761 | 10 | 10.01 | 0.999 |
| 63 | 7 | 6.15 | 1.138 | 11 | 18.30 | 0.601 |
| 64 | 5 | 5.85 | 0.855 | 26 | 26.00 | 1.000 |
| 65 | 13 | 12.80 | 1.016 | 15 | 16.25 | 0.923 |
| 66 | 4 | 2.55 | 1.569 | 13 | 9.80 | 1.327 |
| 67 | 2 | 3.20 | 0.625 | 6 | 8.60 | 0.698 |
| 68 | 5 | 3.20 | 1.563 | 6 | 6.60 | 0.909 |
| 69 | 2 | 2.20 | 0.909 | 4 | 4.80 | 0.833 |
| 70 and over | 16 | 42.00 | 0.381 | 12 | 72.00 | 0.167 |
| Total | 97 | 120.85 | 0.803 | 205 | 266.79 | 0.768 |

TABLE 5

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS FROM ACTIVE SERVICE

GROUP B SERVICE RETIREMENTS

| Age | Men |  |  | Women |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of Actual To Expected | Actual | Expected | Ratio of Actual To Expected |
| 50 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 51 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 52 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 53 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 54 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 55 | 8 | 7.63 | 1.048 | 14 | 13.16 | 1.064 |
| 56 | 6 | 8.12 | 0.739 | 5 | 13.44 | 0.372 |
| 57 | 10 | 7.84 | 1.276 | 11 | 12.60 | 0.873 |
| 58 | 8 | 8.47 | 0.945 | 10 | 11.76 | 0.850 |
| 59 | 4 | 7.77 | 0.515 | 7 | 10.99 | 0.637 |
| 60 | 4 | 7.56 | 0.529 | 11 | 11.27 | 0.976 |
| 61 | 15 | 20.80 | 0.721 | 19 | 21.45 | 0.886 |
| 62 | 21 | 26.40 | 0.795 | 23 | 29.00 | 0.793 |
| 63 | 13 | 12.20 | 1.066 | 13 | 17.00 | 0.765 |
| 64 | 4 | 7.95 | 0.503 | 15 | 16.00 | 0.938 |
| 65 | 18 | 18.80 | 0.957 | 19 | 23.60 | 0.805 |
| 66 | 8 | 8.00 | 1.000 | 5 | 6.00 | 0.833 |
| 67 | 9 | 7.00 | 1.286 | 5 | 6.60 | 0.758 |
| 68 | 5 | 4.50 | 1.111 | 3 | 5.20 | 0.577 |
| 69 | 3 | 3.00 | 1.000 | 1 | 3.60 | 0.278 |
| 70 and over | 10 | 42.00 | 0.238 | 12 | 61.00 | 0.197 |
| Total | 146 | 198.04 | 0.737 | 173 | 262.67 | 0.659 |

TABLE 6

## COMPARISON OF ACTUAL AND EXPECTED SEPARATIONS FROM ACTIVE SERVICE

GROUP C SERVICE RETIREMENTS

| Age | Men |  |  | Women |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of Actual To Expected | Actual | Expected | Ratio of Actual To Expected |
| 50 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 51 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 52 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 53 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 54 | 0 | 0.00 | 0.000 | 0 | 0.00 | 0.000 |
| 55 | 9 | 14.70 | 0.612 | 1 | 0.00 | 0.000 |
| 56 | 3 | 3.10 | 0.968 | 0 | 0.50 | 0.000 |
| 57 | 2 | 1.10 | 1.818 | 0 | 0.60 | 0.000 |
| 58 | 5 | 5.00 | 1.000 | 4 | 4.00 | 1.000 |
| 59 | 3 | 4.40 | 0.682 | 1 | 0.80 | 1.250 |
| 60 | 1 | 2.40 | 0.417 | 0 | 1.00 | 0.000 |
| 61 | 0 | 1.40 | 0.000 | 1 | 0.90 | 1.111 |
| 62 | 3 | 6.40 | 0.469 | 0 | 0.80 | 0.000 |
| 63 | 2 | 1.10 | 1.818 | 3 | 3.20 | 0.938 |
| 64 | 3 | 1.80 | 1.667 | 2 | 2.60 | 0.769 |
| 65 | 3 | 8.00 | 0.375 | 5 | 10.00 | 0.500 |
| 66 | 0 | 6.00 | 0.000 | 1 | 4.00 | 0.250 |
| 67 | 1 | 7.00 | 0.143 | 1 | 3.00 | 0.333 |
| 68 | 0 | 5.00 | 0.000 | 1 | 2.00 | 0.500 |
| 69 | 1 | 5.00 | 0.200 | 0 | 0.00 | 0.000 |
| 70 and over | 2 | 10.00 | 0.200 | 0 | 2.00 | 0.000 |
| Total | 38 | 82.40 | 0.461 | 20 | 35.40 | 0.565 |

TABLE 7

COMPARISON OF ACTUAL AND EXPECTED ANNUAL SALARIES OF MEMBERS

| Age | Annual Salaries (Salaries shown in 1,000s) |  |  |
| :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of Actual To Expected |
| Under 25 | 3,997 | 3,835 | 1.042 |
| 25-29 | 24,959 | 24,555 | 1.016 |
| 30-34 | 38,279 | 38,147 | 1.003 |
| 35-39 | 58,782 | 58,292 | 1.008 |
| 40-44 | 95,046 | 94,832 | 1.002 |
| 45-49 | 123,908 | 123,714 | 1.002 |
| 50-54 | 146,805 | 147,103 | 0.998 |
| 55-59 | 136,492 | 136,818 | 0.998 |
| 60-64 | 101,640 | 102,337 | 0.993 |
| 65 and over | 44,647 | 45,164 | 0.989 |
| Total | 774,555 | 774,797 | 1.000 |

TABLE 8

## SUMMARY OF MORTALITY EXPERIENCE OF PENSIONERS

| Group | Men |  |  | Women |  |  | Total |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actual | Expected | Ratio of Actual To Expected | Actual | Expected | Ratio of Actual To Expected | Actual | Expected | Ratio of Actual To Expected |
| Service Retirees | 98 | 85.27 | 1.149 | 76 | 74.23 | 1.024 | 174 | 159.50 | 1.091 |
| Disability Retirees | 15 | 7.68 | 1.953 | 4 | 2.59 | 1.544 | 19 | 10.27 | 1.850 |
| Dependants of Deceased Members | 9 | 3.26 | 2.761 | 25 | 9.03 | 2.769 | 34 | 12.29 | 2.766 |
| Total | 122 | 96.21 | 1.268 | 105 | 85.85 | 1.223 | 227 | 182.06 | 1.247 |

## APPENDIX II

RECOMMENDED ACTIVE SERVICE TABLES

TABLE 1

## COMPARISON OF CURRENT AND RECOMMENDED SEPARATIONS FROM ACTIVE SERVICE

## DISABILITY

| Central Age of Group | Men |  | Women |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Current | Recommended | Current | Recommended |
| 25 | 0.01\% | 0.01\% | 0.01\% | 0.01\% |
| 26 | 0.01\% | 0.01\% | 0.01\% | 0.01\% |
| 27 | 0.01\% | 0.01\% | 0.02\% | 0.01\% |
| 28 | 0.01\% | 0.01\% | 0.02\% | 0.01\% |
| 29 | 0.01\% | 0.01\% | 0.02\% | 0.01\% |
| 30 | 0.01\% | 0.01\% | 0.02\% | 0.01\% |
| 31 | 0.01\% | 0.01\% | 0.02\% | 0.01\% |
| 32 | 0.02\% | 0.02\% | 0.03\% | 0.02\% |
| 33 | 0.02\% | 0.02\% | 0.03\% | 0.02\% |
| 34 | 0.02\% | 0.02\% | 0.03\% | 0.02\% |
| 35 | 0.02\% | 0.02\% | 0.04\% | 0.02\% |
| 36 | 0.02\% | 0.02\% | 0.04\% | 0.02\% |
| 37 | 0.02\% | 0.02\% | 0.04\% | 0.02\% |
| 38 | 0.03\% | 0.03\% | 0.05\% | 0.03\% |
| 39 | 0.03\% | 0.03\% | 0.05\% | 0.03\% |
| 40 | 0.03\% | 0.03\% | 0.05\% | 0.03\% |
| 41 | 0.03\% | 0.03\% | 0.06\% | 0.03\% |
| 42 | 0.04\% | 0.04\% | 0.06\% | 0.04\% |
| 43 | 0.04\% | 0.04\% | 0.07\% | 0.04\% |
| 44 | 0.05\% | 0.05\% | 0.08\% | 0.05\% |
| 45 | 0.05\% | 0.05\% | 0.08\% | 0.05\% |
| 46 | 0.06\% | 0.06\% | 0.09\% | 0.06\% |
| 47 | 0.07\% | 0.07\% | 0.11\% | 0.07\% |
| 48 | 0.07\% | 0.07\% | 0.12\% | 0.07\% |
| 49 | 0.08\% | 0.08\% | 0.14\% | 0.08\% |
| 50 | 0.09\% | 0.09\% | 0.15\% | 0.09\% |
| 51 | 0.11\% | 0.11\% | 0.17\% | 0.11\% |
| 52 | 0.13\% | 0.13\% | 0.19\% | 0.13\% |
| 53 | 0.14\% | 0.14\% | 0.20\% | 0.14\% |
| 54 | 0.16\% | 0.16\% | 0.22\% | 0.16\% |

TABLE 2

## COMPARISON OF CURRENT AND RECOMMENDED SEPARATIONS FROM ACTIVE SERVICE

## GROUP C SERVICE RETIREMENTS

| Central Age <br> of Group | Men |  | Women |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Current | Recommended | Current | Recommended |
|  |  |  |  |  |
| 55 | $30.00 \%$ | $30.00 \%$ | $0.00 \%$ | $0.00 \%$ |
| 56 | $10.00 \%$ | $10.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 57 | $5.00 \%$ | $5.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 58 | $20.00 \%$ | $20.00 \%$ | $25.00 \%$ | $25.00 \%$ |
| 59 | $20.00 \%$ | $20.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 60 | $10.00 \%$ | $10.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 61 | $10.00 \%$ | $10.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 62 | $40.00 \%$ | $40.00 \%$ | $5.00 \%$ | $5.00 \%$ |
| 63 | $10.00 \%$ | $10.00 \%$ | $20.00 \%$ | $20.00 \%$ |
| 64 | $20.00 \%$ | $20.00 \%$ | $20.00 \%$ | $20.00 \%$ |
| 65 | $100.00 \%$ | $35.00 \%$ | $100.00 \%$ | $35.00 \%$ |
| 66 | $100.00 \%$ | $35.00 \%$ | $100.00 \%$ | $35.00 \%$ |
| 67 | $100.00 \%$ | $35.00 \%$ | $100.00 \%$ | $35.00 \%$ |
| 68 | $100.00 \%$ | $35.00 \%$ | $100.00 \%$ | $35.00 \%$ |
| 69 | $100.00 \%$ | $35.00 \%$ | $100.00 \%$ | $35.00 \%$ |
| 70 | $100.00 \%$ | $100.00 \%$ | $100.00 \%$ | $100.00 \%$ |

## APPENDIX III

## RECOMMENDED POST-RETIREMENT MORTALITY

## POST-RETIREMENT MORTALITY RATES

## POST RETIREMENT MORTALITY TABLES <br> SERVICE PENSIONERS

|  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
| AGE | MALES | FEMALES | AGE | MALES | FEMALES |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| 19 | 0.00064 | 0.00019 | 68 | 0.01787 | 0.00913 |
| 20 | 0.00068 | 0.00019 | 69 | 0.02001 | 0.01062 |
| 21 | 0.00070 | 0.00019 | 70 | 0.02233 | 0.01222 |
| 22 | 0.00071 | 0.00019 | 71 | 0.02485 | 0.01389 |
| 23 | 0.00071 | 0.00019 | 72 | 0.02760 | 0.01562 |
| 24 | 0.00071 | 0.00019 | 73 | 0.03062 | 0.01740 |
| 25 | 0.00070 | 0.00018 | 74 | 0.03397 | 0.01927 |
| 26 | 0.00068 | 0.00018 | 75 | 0.03767 | 0.02124 |
| 27 | 0.00067 | 0.00018 | 76 | 0.04176 | 0.02335 |
| 28 | 0.00066 | 0.00019 | 77 | 0.04629 | 0.02566 |
| 29 | 0.00065 | 0.00020 | 78 | 0.05129 | 0.02821 |
| 30 | 0.00065 | 0.00021 | 79 | 0.05678 | 0.03106 |
| 31 | 0.00065 | 0.00024 | 80 | 0.06280 | 0.03427 |
| 32 | 0.00066 | 0.00027 | 81 | 0.06934 | 0.03789 |
| 33 | 0.00068 | 0.00031 | 82 | 0.07634 | 0.04195 |
| 34 | 0.00070 | 0.00036 | 83 | 0.08378 | 0.04649 |
| 35 | 0.00073 | 0.00040 | 84 | 0.09160 | 0.05152 |
| 36 | 0.00076 | 0.00044 | 85 | 0.09971 | 0.05710 |
| 37 | 0.00080 | 0.00047 | 86 | 0.10800 | 0.06329 |
| 38 | 0.00085 | 0.00050 | 87 | 0.11636 | 0.07012 |
| 39 | 0.00090 | 0.00052 | 88 | 0.12474 | 0.07758 |
| 40 | 0.00096 | 0.00055 | 89 | 0.13320 | 0.08568 |
| 41 | 0.00102 | 0.00058 | 90 | 0.14184 | 0.09425 |
| 42 | 0.00110 | 0.00062 | 91 | 0.15083 | 0.10316 |
| 43 | 0.00118 | 0.00067 | 92 | 0.16026 | 0.11249 |
| 44 | 0.00127 | 0.00074 | 93 | 0.17028 | 0.12230 |
| 45 | 0.00138 | 0.00082 | 94 | 0.18102 | 0.13267 |
| 46 | 0.00151 | 0.00090 | 95 | 0.19261 | 0.14370 |
| 47 | 0.00165 | 0.00099 | 96 | 0.20526 | 0.15548 |
| 48 | 0.00180 | 0.00109 | 97 | 0.21918 | 0.16809 |
| 49 | 0.00197 | 0.00119 | 98 | 0.23464 | 0.18168 |
| 50 | 0.00215 | 0.00131 | 99 | 0.25195 | 0.19640 |
| 51 | 0.00235 | 0.00143 | 100 | 0.27147 | 0.21246 |
| 52 | 0.00257 | 0.00155 | 101 | 0.29353 | 0.23013 |
| 53 | 0.00283 | 0.00169 | 102 | 0.31847 | 0.24979 |
| 54 | 0.00312 | 0.00183 | 103 | 0.34656 | 0.27189 |
| 55 | 0.00346 | 0.00196 | 104 | 0.37804 | 0.29697 |
| 56 | 0.00387 | 0.00211 | 105 | 0.41312 | 0.32556 |
| 57 | 0.00436 | 0.00226 | 106 | 0.45193 | 0.35819 |
| 58 | 0.00495 | 0.00242 | 107 | 0.49453 | 0.39528 |
| 59 | 0.00563 | 0.00262 | 108 | 0.54086 | 0.43713 |
| 60 | 0.00643 | 0.00287 | 109 | 0.59071 | 0.48387 |
| 61 | 0.00735 | 0.00319 | 110 | 0.64374 | 0.53538 |
| 62 | 0.00840 | 0.00360 | 111 | 0.69941 | 0.59129 |
| 63 | 0.00959 | 0.00413 | 112 | 0.75705 | 0.65094 |
| 64 | 0.01094 | 0.00479 | 113 | 0.81591 | 0.71342 |
| 65 | 0.01243 | 0.00562 | 114 | 0.87527 | 0.77769 |
| 66 | 0.01408 | 0.00661 | 115 | 1.00000 | 1.00000 |
| 67 | 0.01590 | 0.00779 |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |

Basis: 1995 Buck Mortality Tables for Males, and 1 year setback for Females.

## APPENDIX IV

DESCRIPTION OF CAPITAL MARKET MODEL USED IN ANALYSIS OF EXPECTED RATE OF RETURN ON SYSTEM ASSETS

## About GEMS General Economy and Market Simulator)

GEMS ${ }^{\circledR}$ is a cutting-edge Economic Scenario Generator (ESG) that enables users to simulate future states of the global economy and financial markets, including the pricing of derivatives and alternative assets. It uses financial models that are the most technologically advanced in the industry, ensuring that models perform consistently with history, provide a realistic representation of extreme events and support hedging strategies with market consistent pricing. GEMS includes comprehensive yield curve modeling and a multifactor arbitrage pricing model that develops asset-class return series based on asset-class relationships to underlying economic and capital market variables such as GDP, inflation, interest rates, credit spreads, and unemployment. The model is calibrated to current market conditions and trends the economic variables to longer-term historical norms - simulating a variety of economic environments and concomitant asset-class returns in the process.

Some of the other distinguishing features of GEMS are:

1. Many asset-class return distributions are non-normal even though many models historically have treated them as such. Asset classes exhibit non-normal return distribution characteristics such as skew and kurtosis. GEMS is more effective at capturing these characteristics. In doing so, it more effectively captures outlier fat-tail events (leptokurtosis) and positive or negative skew in a manner that more closely resembles what actually occurs.
2. Asset-class returns are linked to underlying economic conditions in the model so the user can relate a specific asset-class or portfolio return path to conditions that can be described in terms of economic variables.
3. Because GEMS is calibrated to current levels of economic activity and trends to a longerterm state of equilibrium, shorter-term asset returns forecasts in GEMS are more reflective
of recent market activity and short-term characteristics and trends in economic and market variables, and longer-term returns reflect asset performance over complete market cycles.
4. There is empirical evidence that asset correlations are dynamic and move closer to unity when markets are volatile and under stress. GEMS models asset correlations dynamically.

## APPENDIX V

COMPARATIVE VALUATION RESULTS

## RESULTS FOR THE ACTUARIAL VALUATION <br> PREPARED AS OF JUNE 30, 2010 ON CURRENT AND RECOMMENDED ASSUMPTIONS

| Item | $\begin{gathered} \hline \hline \text { Current } \\ 8.00 \% \\ \hline \end{gathered}$ |  | Recommended Assumptions |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 8.00\% | 8.10\% | Select and <br> Ultimate |
| 1. Present Value of Future Benefits: |  |  |  |  |  |  |
| Active and Inactive Members Retired Members | \$ | $\begin{aligned} & 392,927,539 \\ & 123745478 \end{aligned}$ |  | $\begin{aligned} & \$ 396,082,294 \\ & \$ 124,719.271 \end{aligned}$ | $\begin{aligned} & \$ 389,202,981 \\ & \$ 12360028 \end{aligned}$ | $\begin{array}{ll} \$ & 378,404,847 \\ \$ & 126,210,056 \end{array}$ |
| Total | \$ | 516,673,017 |  | \$ 520,801,565 | \$512,853,265 | \$ 504,614,903 |
| 2. Assets | \$ | 376,152,881 |  | \$ 376,152,881 | \$376,152,881 | \$ 376,152,881 |
| 3. Present Value of Contributions |  |  |  |  |  |  |
| Member | \$ | 65,100,895 |  | \$ 66,002,652 | \$ 65,603,502 | \$ 67,572,528 |
| Employer Normal | \$ | 42,759,147 |  | \$ 41,689,338 | \$ 38,903,735 | \$ 40,396,622 |
| 4. Unfunded Accrued Liability |  | 32,660,094 |  | \$ 36,956,694 | \$ 32,193,147 | \$ 20,492,872 |
| 5. Normal Contribution |  | 3.14\% |  | 3.02\% | 2.83\% | 2.86\% |
| 6. Accrued Liability Contribution |  | 0.82\% |  | 0.93\% | 0.82\% | 0.78\% |
| 7. Total FYE Contribution (5. + 6.) |  | 3.96\% |  | 3.95\% | 3.65\% | 3.64\% |

